BEFORE THE AIRPORT BOARD IN THE MATTER OF AMENDING THE GROUND TRANSPORTATION RULES AND REGULATIONS REGARDING COURTESY VEHICLE OPERATORS AND FOR HIRE VEHICLE OPERATORS AT SPOKANE INTERNATIONAL AIRPORT SPOKANE, WASHINGTON

RESOLUTION NO. 01-16

WHEREAS, the SPOKANE AIRPORT BOARD ("Board") is empowered by Joint Agreement between the City of Spokane and the County of Spokane, joint ordinances of said municipalities and the statutes of the State of Washington to establish policies and procedures for Spokane International and Felts Field Airports, and the Airport Business Park; and

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WHEREAS, Section 3 of said Joint County Resolution No. 81-0973, and City Ordinance No. C-26167, attached hereto and as amended, prohibit a Courtesy Vehicle Operator or a For Hire Vehicle Operator from dropping off or picking up passengers at Spokane International Airport ("Airport") at any place other than that designated by the Chief Executive Officer ("CEO") or his designee, and under such rules and regulations as the Board shall prescribe; and

WHEREAS, the Board has previously adopted Resolution No. 03-15, which established and promulgated the ground transportation charges, fees, rules and regulations regarding courtesy vehicle operators and for hire vehicle operators at the Airport; and

WHEREAS, it is the desire of the Board to amend such rules and regulations for Operators (as defined herein); and

WHEREAS, in connection with the amendment of such rules and regulations, it is the desire of the Board to assess Operating Fees (as defined herein) and other charges to provide equitable treatment of all categories of Operators for their respective access and/or use of Airport property for business and/or commercial purposes or otherwise deriving economic benefit from the Airport property; to assist with the cost of constructing, operating and maintaining the Airport property used by Operators for business and/or commercial purposes; protect the public; preserve order; provide for the public health, safety and welfare; enhance the welfare of the Board; and govern the Airport; and

WHEREAS, the Board finds that the charges, fees, rules and regulations fixed and established herein are reasonable, equal and uniform for the same class of privilege or service in accordance with RCW 14.08.120(6); and

WHEREAS, in establishing and fixing these charges, fees and regulations, the Board gives due regard to the property and improvements used and the expense of operation of the Airport in accordance with RCW 14.08.120(6); and

WHEREAS, the Board finds that the charges and fees established and fixed herein for Operators are reasonable consideration from the Operators to the Board for the use of Airport property, which is public property, for business and/or commercial purposes; to help defray the cost of Airport property which the Operators use and benefit from; and to help defray the cost of future capital improvements to Airport property which the Operators will use and benefit from; and WHEREAS, the Board finds that, in order to protect the public; to provide for public safety; to preserve the good order and peace of the Board; to regulate the entrances to property and buildings of the Board and the way of ingress and egress to and from the same; to receive reasonable consideration in exchange for the Operators' business and/or commercial use of Airport property; and in order to enhance the accuracy of the levying and collection of fees and charges by the Board on Operators, it is necessary to enact reasonable fees, standards, controls, rules, regulations and procedures for such Operator's business and/or commercial use of Airport property; and

WHEREAS, the Board finds that, in consideration of the foregoing, it is necessary to fix and establish reasonable charges, fees, rules, regulations, standards, controls, and procedures for Operators desiring to access and use Airport property for business and/or commercial purposes;

NOW, THEREFORE, be it resolved that Resolution No. 01-16 for Spokane International Airport shall be effective July 1, 2016, as follows:

### 1. **DEFINITIONS**

### A. <u>Automatic Vehicle Identification System</u>

Automatic Vehicle Identification System shall be defined as set forth in Section 3 of this Resolution.

## B. <u>Courtesy Vehicle Operators</u>

Courtesy Vehicle Operators shall include all motor vehicles used for ground transportation of persons and their baggage or personal property, without direct or indirect compensation, remuneration, consideration or exchange of value provided by such person to the Operator, between the Airport and business and/or commercial establishments. Such Operators shall not be for public hire.

# C. <u>For Hire Vehicle Operators</u>

For Hire Vehicle Operators shall include all motor vehicles used for ground transportation of passengers and baggage or personal property for direct or indirect compensation, remuneration, consideration or exchange of value, including, but not limited to, taxicab companies, off-airport operators, transportation network companies, ride-share systems, non-exclusive scheduled bus, van, limousine and automobile service and non-exclusive prearranged bus/van/limousine/taxi operations. Any Operator that receives direct or indirect compensation, remuneration, consideration or exchange of value for transporting passengers or provides transportation as an ancillary service shall be considered a For Hire Vehicle Operator. Any motor vehicle owned and/or operated by a municipal corporation or that serves a public transportation benefit area pursuant to Chapter 36.57A RCW shall not be considered a For Hire Vehicle Operator.

D. <u>Operating Fees</u>

1. The Board shall impose an application fee related to the administration and processing of a new Operating Agreement with Operators.

2. The Board shall impose a trip fee for the use of the Airport. A trip fee is defined as each time an Operator enters upon the Airport property and/or any other areas

designated in the future by the Airport to access and/or use Airport property (drop-offs and pickups) for business and/or commercial purposes.

# E. <u>Operators</u>

Operators shall include all Courtesy Vehicle Operators and For Hire Vehicle Operators.

# 2. <u>AUTHORITY TO OPERATE</u>

As a condition precedent to accessing and/or using Airport property for business and/or commercial purposes, all Operators shall enter into an Operating Agreement ("Agreement") with the Board and continue to operate in accordance with the rules and regulations set forth in this Resolution and in the Agreement.

# 3. PARTICIPATION IN AUTOMATIC VEHICLE IDENTIFICATION SYSTEM

A. All Operators with the exception of the Transportation Network Companies ("TNCs"), accessing and/or using Airport property for business and/or commercial purposes shall be required to participate in the Automatic Vehicle Identification System. Operators shall allow the Airport to permanently affix a vehicle identification transponder ("transponder") to all of Operator's vehicle(s) to allow the Airport to monitor and track all of Operator's access and/or use (drop-offs and pick-ups) of Airport property for business and/or commercial purposes. The transponder shall be installed in a manner that allows the CEO or the CEO's designated representative to remove the transponder. The transponder shall automatically record the number of monthly vehicle trips conducted by Operator to access and/or use Airport property for business and/or commercial purposes. Operator shall pay to the Board a per trip fee as defined in Article 6, Operating Fees.

B. Operator shall pay to the Airport \$35.00 for each original transponder and \$100.00 for each lost, stolen or damaged transponder issued to the Operator. The Board may adjust the cost from time to time to reflect the actual or approximate cost and installation of the transponder. The CEO's designated representative shall be the only party authorized to attach the transponder(s) to the Operator's vehicle(s). The transponder(s) shall be affixed to the interior windshield of the vehicle(s), and shall at all times remain affixed to the vehicle, and remain active and in good working order.

C. TNCs trips shall be monitored by a service provider ("Provider"). The Provider shall track and monitor the vehicle trips to and from Airport property using an Application-Based Commercial Ground Transportation System (ABCT). The Provider shall bill and collect the monthly trip fees from the TNCs and remit to the Airport.

# 4. <u>APPLICATION PROCESS FOR OPERATING AGREEMENT</u>

A. An Operator shall submit a request to enter into an Agreement to the Properties & Contracts Department at the Airport. Such request shall be accompanied by a completed Application with application fee and copies of required licenses, permits or authorizations issued by the State of Washington, Spokane County, City of Spokane and any other governmental agency having jurisdiction with regards to Operator's authorized services. Upon mutual execution of an Agreement, purchase of transponder(s), and Airport's receipt of copies of

licenses, permits or authorizations and a certificate of insurance from Operator, Operator shall be authorized to operate at the Airport.

B. Agreements shall be effective for one (1) year from the commencement date of such Agreement and shall automatically renew thereafter for additional annual terms, provided that Operator is in compliance with all terms and conditions of this Resolution and its respective Agreement. If the Agreement is terminated and/or not renewed for any reason, the Agreement and transponder(s) are not transferable to another Operator, individual, company, or vehicle, and any fees or costs paid by an Operator shall not be refundable or transferable to another Operator, individual, company, or vehicle. Any material change in Operator, vehicle or company status shall require 30 days' prior written notification to the Airport and approval by the Board in order to be considered operating in accordance with the rules and regulations set forth in this Resolution and the Agreement.

C. The Agreement shall contain such terms and conditions deemed necessary by the Board, which shall include but are not limited to the following indemnity and waiver of claims provisions:

1. The Operator shall indemnify, hold harmless and defend the Board, the City and County of Spokane, their elected and appointed officials, agents, employees and representatives from and against any and all claims and actions, demands, damages, civil penalties, charges, judgments, losses, liabilities of any character or kind and other legal actions and proceeding of whatever nature, including reasonable attorney's fees (including fees to establish the right to indemnification) resulting from, arising out of, related to, or caused by Operator's conduct of business or from any activity or other things done, permitted, or suffered by Operator in, on or about the Airport property or other act or failure to act, excluding only claims or actions arising out of the sole negligence of the Board, the City of Spokane, and County of Spokane, their elected and appointed officials, agents and employees, provided that the Board shall give the Operator prompt and reasonable notice of any such claim or action made or filed against the Board.

2. Operator shall waive any and all claims against the Board, the City and County of Spokane, their elected and appointed officials, agents, employees and representatives from and against any and all claims and actions, demands, damages, civil penalties, charges, judgments, losses, liabilities of any character or kind and other legal actions and proceeding of whatever nature, including reasonable attorney's fees (including fees to establish the right to indemnification) resulting from, arising out of, related to, or caused by Operator's conduct of business or from any activity or other things done, permitted, or suffered by Operator in, on or about the Airport property or other act or failure to act, excluding only claims or actions arising out of the sole negligence of the Board, the City of Spokane, and County of Spokane, their elected and appointed officials, agents and employees.

# 5. **OPERATING REQUIREMENTS**

A. Upon arriving at the Airport, an Operator's authorized vehicle(s) shall drop-off and pick-up passengers at the front curb of the Airport terminal within the designated areas of the Airport.

B. For Hire Vehicle Operators shall utilize designated areas at the Airport for up to twenty (20) minutes for their respective operation and/or as set forth in their respective Agreement.

C. Courtesy Vehicle Operators shall utilize designated areas at the Airport for up to twenty (20) minutes for their respective operation and/or as set forth in their respective Agreement.

D. No Operator or driver for an Operator shall utilize the Airport public address system.

E. Drivers for Operators shall remain in their respective authorized vehicles at all times while waiting for passengers at the Airport. Drivers are authorized to exit their respective vehicles at such time as passengers exit the Airport terminal and affirmatively express the need for the services of the Operator.

F. Drivers of an authorized vehicle shall be dressed in a neat and clean manner, and shall display appropriate company identification (name tag, uniform, etc.).

G. Each authorized vehicle shall bear the Operator's company name, identification or logo in a prominent location on the exterior of the authorized vehicle.

H. All authorized vehicles shall be in good operating condition, free from mechanical defects and in a clean, neat and attractive condition, both inside and outside of the vehicle.

## 6. <u>OPERATING FEES</u>

The Operating Fees assessed to Operators shall be as follows:

A. Effective October 1, 2015, a non-refundable application fee in the amount of Two Hundred Fifty Dollars (\$250.00) shall be charged related to the administration and processing of a new Operating Agreement with Operators. The application fee is due with submission of application.

B. Effective July 1, 2016 a trip fee in the amount of One Dollar (\$1.00) per trip shall be assessed. The Airport shall invoice the Operator(s) for said trip fees for the preceding month's activity by the 10<sup>th</sup> of the following month, and Operators shall pay the trip fees to the Airport on or before the 20<sup>th</sup> day of the same month; provided, however, trip fees not in excess of \$5.00 may be held by the Airport for future billing to avoid unnecessary administrative burden and expense. Failure to remit payment for the trip fees by the 20<sup>th</sup> day of the month shall result in the accrual of finance charges and/or the Operator's transponder(s) being deactivated and subject to Article 7, Enforcement. The Operator shall pay a Twenty Dollar (\$20.00) reactivation fee for each transponder. The reactivation fee must be paid in advance of the transponder(s) being reactivated.

C. Operator shall be responsible to repay or reimburse the Airport for any and all fees, charges, costs or expenses incurred by the Airport in the collection of the trip fee.

D. The Operating Fees outlined in this article shall be subject to adjustment annually on January 1<sup>st</sup> based on the Rates and Charges adopted by the Board.

E. In the event of an automatic vehicle identification system or transponder failure, or a failure with the ABCT system, the Board shall determine the Operator's monthly fee based upon the number of vehicle trips made in the same month of the prior year plus 2%, or if less

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than one full year of operation, Operator's fee shall be based upon the average of the number of vehicle trips for the total number of months in operation.

F. The Board deems and declares the Operating Fees to be reasonable and fair consideration for Operator's access and/or use of the Airport's property for business and/or commercial purposes. The Board further deems and declares the Operating Fees are reasonable, equal and uniform for the same class of privilege or service in accordance with RCW 14.08.120(6). The Board further deems and declares that in establishing and fixing the Operating Fees, the Board gave due regard to the property and improvements used and the expense of operation of the Airport in accordance with RCW 14.08.120(6).

# 7. <u>ENFORCEMENT</u>

# A. <u>Penalties</u>

1. Violation of Section 2, Authority to Operate, Section 3, Participation in Automatic Vehicle Identification System, and Section 4, Application Process for Operating Agreement, requirements shall be a violation of Section 3(A) of the Joint County Resolution No. 81-0973 and City Ordinance No. C-26167 and shall be subject to the enforcement and penalties provided by Section 8 of the same.

2. Violation of Section 5, Operating Requirements shall be a violation of Section 3(B) of the Joint County Resolution No. 81-0973 and City Ordinance No. C-26167 and shall be subject to the enforcement penalties provided by Section 8 of the same.

# B. Administrative Actions and Civil Enforcement

In addition to the penalties provided by Section 7(A) set forth above, administrative actions and civil enforcement shall be available for the following violations:

1. An Operator that does not have a valid Agreement shall be prohibited from accessing and/or using Airport property for business and/or commercial purposes.

2. An Operator's violation of any of the rules and regulations set forth in this Resolution or any of the terms of its respective Agreement shall result in deactivation of the Operator's transponder(s).

3. Two or more violations of any of the rules and regulations set forth in this Resolution or any of the terms of an Agreement shall result in the revocation of the Agreement and the Operator shall be prohibited from access and/or use of Airport property for business and/or commercial purposes. In such case, an Operator shall be issued a notice of suspension of its Agreement. The Operator shall have seven (7) business days from the date of issuance of the notice of suspension to appeal the suspension to the CEO. Said appeal shall be in writing and set forth each and every basis for appeal by the Operator. In the event no appeal is made within said seven (7) day period, said Agreement shall be automatically revoked and terminated. In the event of an appeal within said seven (7) day period, the CEO or designee shall conduct a public hearing within twenty-one (21) business days of receipt of written appeal to consider the appeal by the Operator. In the event of motion appeal to consider the appeal by the Operator. In the event of motion appeal to consider the appeal by the Operator. In the event of motion appeal to consider the appeal by the Operator. In the event of motion appeal to consider the appeal by the Operator. In the event of motion appeal to consider the appeal by the Operator. In the event of revocation of the Agreement, all fees paid to the Airport shall be forfeited.

4. In addition to the administrative actions set forth in this Section 7 (B), a violation or non-compliance of any of the rules and regulations set forth in this Resolution or any of the terms stated in the Agreement shall be a violation of Spokane County Code § 6.02.270 and/or Spokane Municipal Code §§ 12.03.0506 and 12.03.0508, which shall be a violation of Spokane Municipal Code § 12.03.0518 and punishable as provided in Spokane Municipal Code § 1.02.950.

#### 8. SUPERSEDING REGULATIONS

All or part of this Resolution may be superseded by future laws or regulations enacted by or on behalf of the Transportation Security Administration.

#### 9. **MISCELLANEOUS**

Α. If any section, sentence, clause, or phrase of this Resolution should be held to be invalid or unconstitutional by a court of competent jurisdiction, such invalidity or unconstitutionality shall not affect the validity or constitutionality of any other section, sentence, clause or phrase of this Resolution.

Β. All ordinances and resolutions, laws, and regulations, or parts thereof in conflict with this Resolution are, to the extent of said conflict, hereby repealed.

THIS RESOLUTION, adopted and passed by the Board, this 26 , 2016, supersedes and cancels all previous resolutions and/or policies INAU pertaining to Ground Transportation rules and regulations regarding Courtesy Vehicle Operators and For Hire Vehicle Operators, and shall be in effect from the date adopted until changed by the Board.

ATTEST

L. Vorhees Secretary

SPOKANE AIRPORT BOARD

**RECOMMENDED APPROVAL, TERMS** APPROVED AS TO FORM:

AND CONDITIONS BY:

Shief Executive Officer

Brian M. Werst General Counsel

#### BOARD OF COUNTY COMMISSIONERS OF SPOKANE COUNTY, WASHINGTON

CITY COUNCIL OF CITY OF SPOKANE, WASHINGTON

#### JOINT RESOLUTION AND ORDINANCE

County Resolution No. <u>81-0973</u> City Ordinance No. C-26167

AN ORDINANCE AND RESOLUTION prescribing general rules and regulations and motor vehicle regulations for Spokane International Airport and Felts Field, prohibiting advertising and business activities, governing conduct of persons, regulating traffic and parking on the Airport and prescribing penalties, and repealing City Ordinance No. C18020 and County Resolution No. 65-170 passed by the Board of County Commissioners on August 25, 1966, and passed by the City Council on September 6, 1966.

WHEREAS, because of the special nature of the Spokane International Airport and Felts Field and the necessity to provide for the free flow of traffic to and from the Airport and provide for the orderly flow of ground transportation and regulating other activities on the Airport, special rules and regulations are necessary for the orderly operation of the Airport and its surrounding facilities.

WHEREAS, the use of the Airport, or any of its facilities, in any manner, shall create an obligation on the part of the user to obey the rules and regulations herein prescribed.

NOW, THEREFORE, BE IT ORDAINED by the Board of County Commissioners of Spokane County and the City Council of the City of Spokane that the following rules and regulations are hereby adopted to apply to the Spokane International Airport and Felts Field Airport (herein-

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after the "Airport").

Section 1. No person shall enter any restricted area posted as being closed to the public except:

- (a) Persons assigned to duty therein.
- (b) Persons authorized by the Airport Manager.
- (c) Passengers under appropriate supervision entering the apron area for the purpose of enplaning or deplaning.

Section 2. No person shall engage in any business or commercial activity or in the sale of any commodity or service on the Airport unless specifically authorized by Lease or Concession Agreement with the Spokane Airport Board or unless permission is first granted by the Airport Manager.

Section 7. (A) No person shall operate any vehicle for hire from the Airport unless such operation is with the approval of the Spokane Airport Board and under such terms and conditions as the Airport Board shall prescribe.

(B) No common carrier vehicle or vehicle for hire or a commercial courtesy vehicle shall load or unload passengers at the Airport at any place other than that designated by the Airport Manager, and under such rules and regulations as the Airport Board shall prescribe.

Section A. No person shall travel on the Airport other than on the roads, walks or places provided for the particular class of traffic. No person shall use the roads or walks in such manner as to hinder or obstruct their proper use.

Section 2. Motor vehicle operation within the Airport shall be governed generally by the provisions of the Washington State Motor Vehicle Code, and in addition, shall conform to the special regulations prescribed herein.

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Section  $\mathscr{S}$ . No person shall operate any motor vehicle on the roads and streets within the Airport in excess of 25 miles per hour, except that the maximum speed on the access road from P.S.H. #2 to the service road intersection at Spokane International Airport shall be 50 miles per hour, and the maximum speed on the road adjacent to and surrounding the public parking lot at the Spokane International Airport shall be 20 miles per hour. The Airport Manager shall cause appropriate signs to be posted and maintained on the roadways indicating such maximum lawful speeds.

Section 7. No person shall operate any motorized vehicle or equipment on the aprons, the aircraft landing area or taxi-ways except:

(a) Persons assigned to duty thereon.

(b) Persons authorized by the Airport Manager.

Section 8. Violations of Sections 1, 2, 3 and 7 shall constitute a misdemeanor. Violations of Sections 4 and 6 shall constitute a traffic infraction and a maximum penalty of \$100.00 shall be assessed for each violation. Violation of Section 5 shall constitute a traffic infraction unless said violation is denominated a misdemeanor by the Washington State Motor Vehicle Code. A violation of a traffic infraction shall be assessed a maximum penalty of \$100.00 for each violation.

A violation denominated a misdemeanor pursuant to RCW 46.63.020, as now or hereafter amended, shall be assessed the penalty provided by the Revised Code of Washington.

Section 9. County Resolution No. 65-170 and City Ordinance No. C-18020 entitled "Joint Resolution and Ordinance of the Board of County Commissioners of Spokane County, Washington, and the City Council of the City of Spokane, Washington," AN ORDINANCE prescribing general rules and regulations and motor vehicle regulations for

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Spokane International Airport, prohibiting advertising, and business activities, governing conduct of persons, regulating traffic and parking on the Airport, and prescribing penalties, and declaring an emergency" adopted by the Board of County Commissioners on August 25, 1966, and adopted by the City Council of the City of Spokane on September 6, 1966, are hereby repealed.

Section 10. In the event any section of this Ordinance and Resolution is declared invalid by a Court of competent jurisdiction, such adjudication shall in no manner affect the other sections of this Ordinance and Resolution.

Section 11. This Ordinance and Resolution shall take effect and be in force thirty days from and after the date of its passage.

ADOPTED by the Board of County Commissioners of Spokane County, day of Washington this 1981. Attest: ADOPTED by the City Council of the City of Spokane this 3rd day August 1981 of Attest: MAYOR Clerk( Approved as Deputy Prosecuting EMACTO. for Spokane County BURNS, Assistant BARB Corporation Counsel, City of Spokane torney for Spokane Airport Board

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